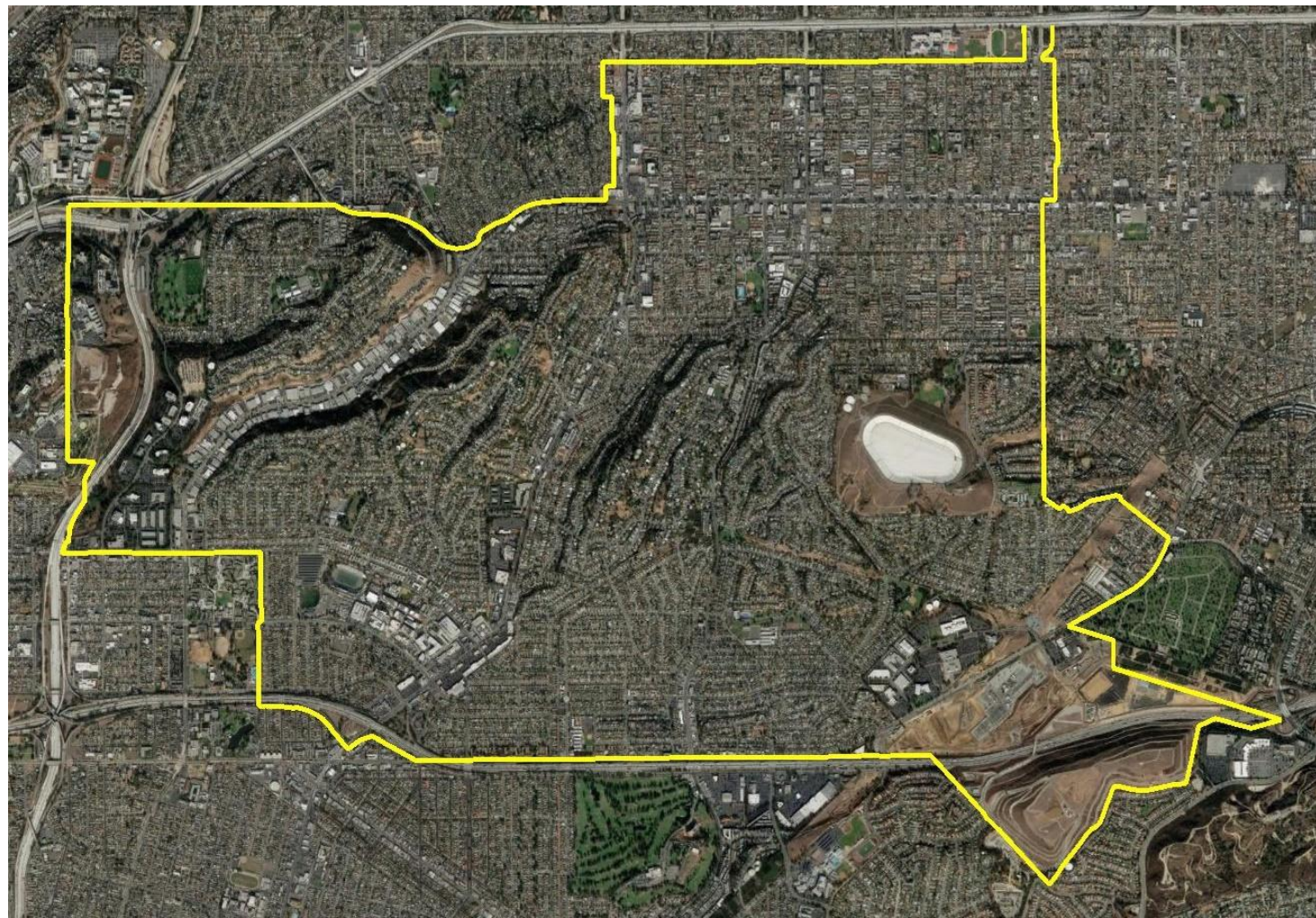




Monterey Park
Introduction to Districting

December 19, 2018

California Voting Rights Act (CVRA)

2

- ❑ Under the Federal Voting Rights Act (passed in 1965), a jurisdiction must fail 4 factual tests before it is in violation of the law.
- ❑ The California VRA makes it significantly easier for plaintiffs to force jurisdictions into “by-district” election systems by eliminating two of the US Supreme Court *Gingles* tests:
 - ~~1. Can the protected class constitute the majority of a district?~~
 2. Does the protected class vote as a bloc?
 3. Do the voters who are not in the protected class vote in a bloc to defeat the preferred candidates of the protected class?
 - ~~4. Do the “totality of circumstances” indicate race is a factor in elections?~~
- ❑ Liability is now determined only by the presence of racially polarized voting

CVRA Impact

3

- Switched (or in the process of switching) as a result of CVRA:
 - At least 170 school districts
 - 28 Community College Districts
 - 100+ cities
 - 1 County Board of Supervisors
 - 10 water and other special districts.
- Palmdale, Santa Clara and Santa Monica have gone to trial, and all of them lost (Santa Monica and Santa Clara are on appeal).
 - Palmdale spent \$2 million on its defense
 - Santa Clara spent \$500,000 so far
 - Santa Monica spent at least \$5 million so far
- Sample Settlement Payments to Plaintiffs:
 - Palmdale: \$4.7 million
 - Modesto: \$3 million
 - Highland: \$1.35 million
 - Rancho Cucamonga: \$1.3 million
 - Anaheim: \$1.1 million
 - Whittier: \$1 million
 - Santa Barbara: \$600,000
 - Tulare Hospital: \$500,000
 - Madera Unified: about \$170,000
 - Hanford Joint Union Schools: \$118,000
 - Merced City: \$42,000
 - Placentia: \$20,000

Districting Process

4

Step	Description
Two Initial Hearings Dec. 5 & 19	Held prior to release of draft maps. Education and to solicit input on the communities in the District.
Release draft maps	Maps must be posted at least 7 days prior to 3 rd hearing.
Two hearings on draft maps Feb. 20 & March 6	Two meetings to discuss and revise the draft maps and to discuss the election sequence. Map may be selected and ordinance introduced March 6.
Ordinance Introduction & Adoption March 6, March 20, and/or April 3	Final map must be posted at least 7 days prior to adoption.
March 2020	First by-district election held in three Council districts.
2021	Trustee areas revised to reflect 2020 Census data.
March 2022	First by-district election held in remaining two Council districts.

Districting Rules

5

Federal Laws

- ❑ Equal Population
- ❑ Federal Voting Rights Act
- ❑ No Racial Gerrymandering

Traditional Redistricting Principles

- ❑ Communities of interest
- ❑ Compact
- ❑ Contiguous
- ❑ Visible (Natural & man-made) boundaries
- ❑ Respect voters' choices / continuity in office
- ❑ *Planned future growth*



Demographic Summary

Latinos are 27% of the 2010 Census total population and 29% of the eligible voters (measured by 2012-2016 Citizen Voting Age Population data).

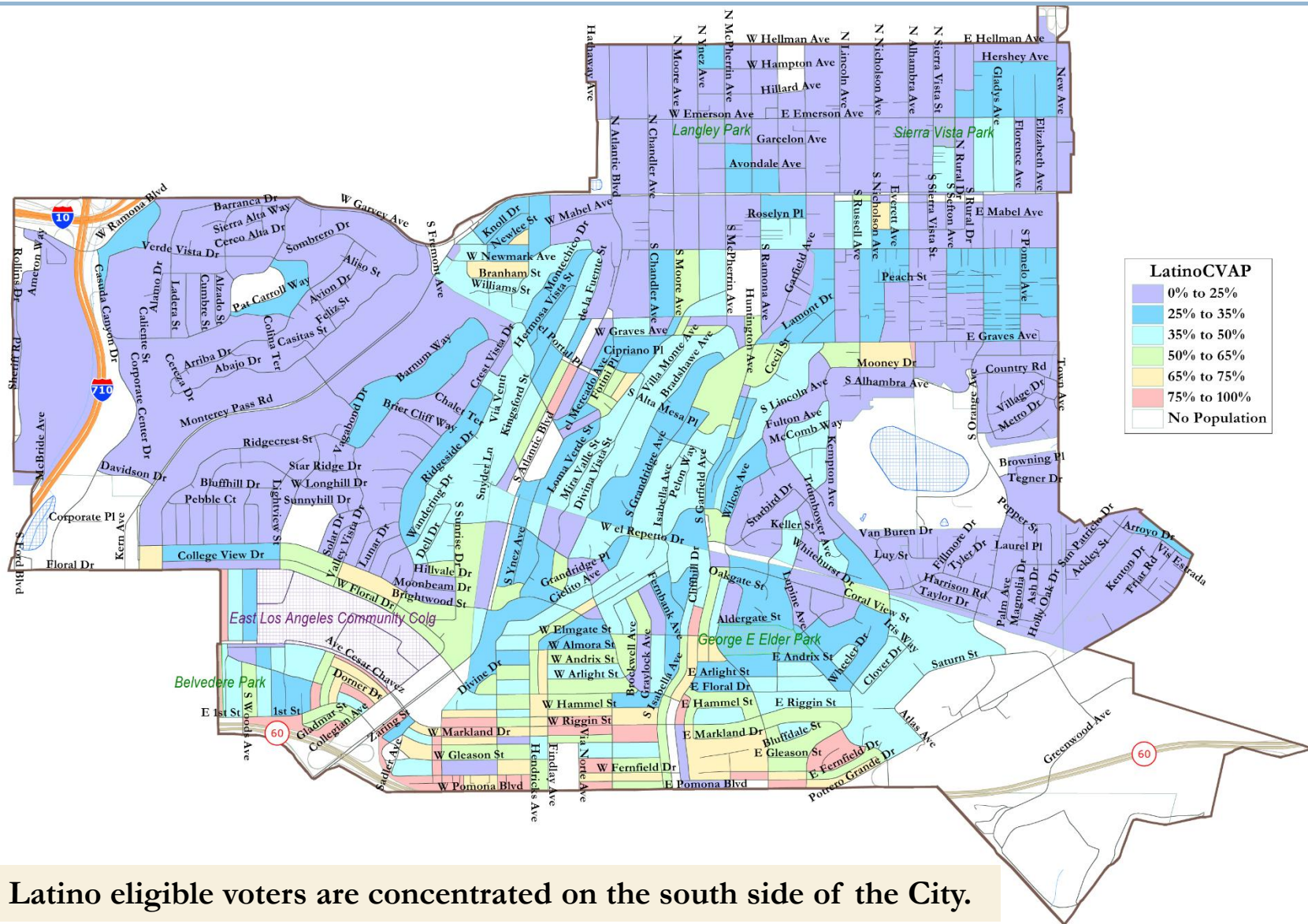
Asian-Americans are 67% of total population and 65% of eligible voters.

African-Americans are 0% of total population and 1% of eligible voters.

If there are 4 districts, each must have about 15,067 residents. If 5 districts, each needs about 12,054 residents.

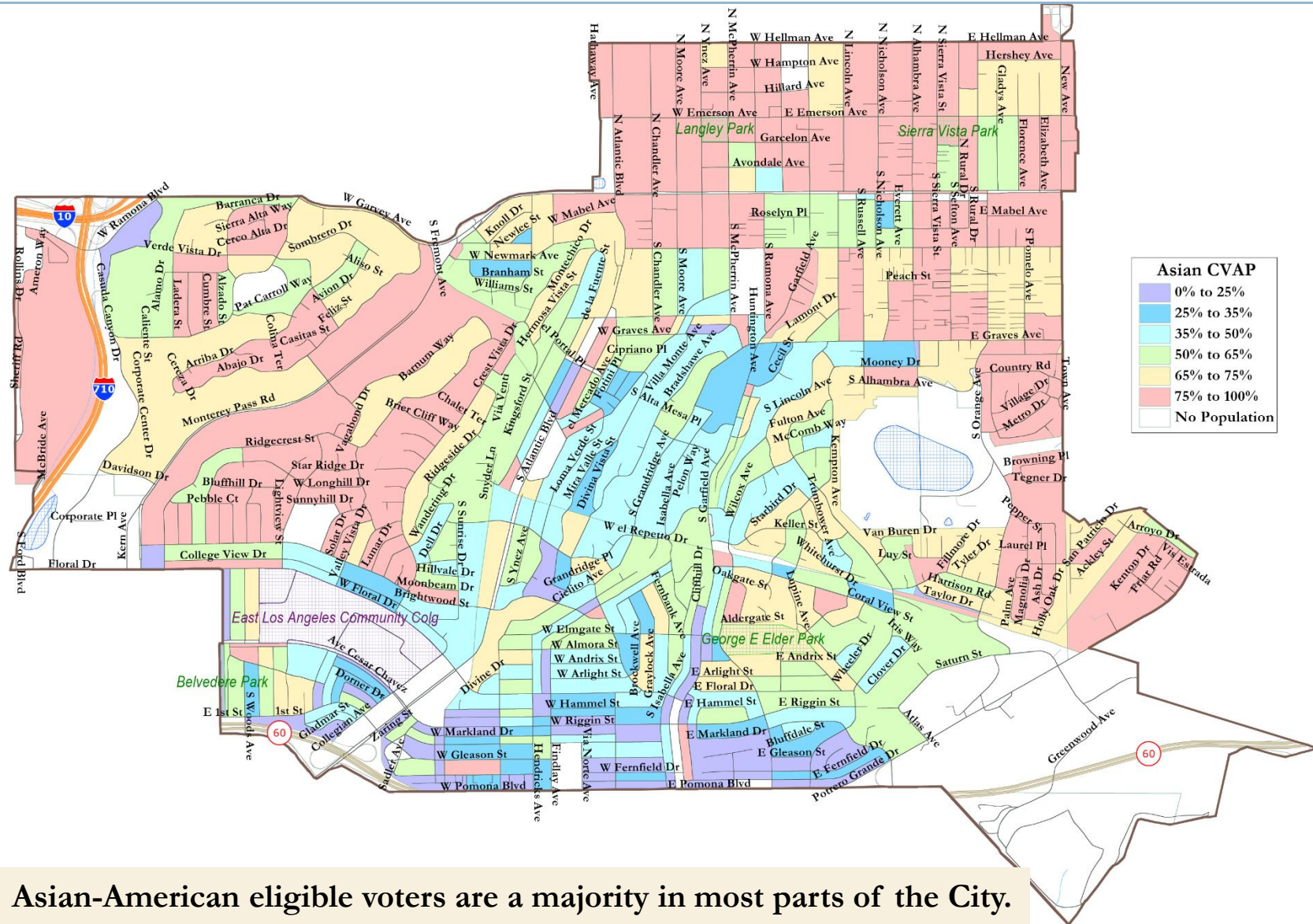
Category	Field	Count	Pct	Category	Field	Count	Pct
	Total Pop	60,269		ACS Pop. Est.	Total	61,303	
Total Pop	Hisp	16,218	27%	Age	age0-19	11,629	19%
	NH White	2,998	5%		age20-60	33,729	55%
	NH Black	220	0%		age60plus	15,945	26%
	Asian-American	40,350	67%	Immigration	immigrants	32,879	54%
Citizen Voting Age Pop	Total	39,305			naturalized	21,038	64%
	Hisp	11,267	29%	Language spoken at home	english	14,153	24%
	NH White	2,154	5%		spanish	11,782	20%
	NH Black	222	1%		asian-lang	32,138	55%
	Asian/Pac.Isl.	25,394	65%		other lang	487	1%
Voter Registration (Nov 2016)	Total	27,960		Language Fluency	Speaks Eng. "Less than Very Well"	24,430	42%
	Latino est.	9,163	33%	Education (among those age 25+)	hs-grad	22,103	48%
	Spanish-Surnamed	8,231	29%		bachelor	9,671	21%
	Asian-Surnamed	13,383	48%		graduatedegree	4,288	9%
	Filipino-Surnamed	321	1%	Child in Household	child-under18	5,142	26%
	NH White est.	4,355	16%	Pct of Pop. Age 16+	employed	27,568	53%
	NH Black	261	1%	Household Income	income 0-25k	5,017	26%
Voter Turnout (Nov 2016)	Total	17,342			income 25-50k	4,305	22%
	Latino est.	6,480	37%		income 50-75k	2,998	15%
	Spanish-Surnamed	5,821	34%		income 75-200k	6,028	31%
	Asian-Surnamed	7,477	43%		income 200k-plus	1,296	7%
	Filipino-Surnamed	190	1%	Housing Stats	single family	14,101	67%
	NH White est.	2,741	16%		multi-family	6,958	33%
	NH Black	163	1%		rented	9,545	49%
Voter Turnout (Nov 2014)	Total	7,269			owned	10,100	51%
	Latino est.	2,396	33%				
	Spanish-Surnamed	2,155	30%				
	Asian-Surnamed	3,210	44%				
	Filipino-Surnamed	84	1%				
	NH White est.	1,439	20%				
	NH Black est.	51	1%				

Latino Population Concentrations



Latino eligible voters are concentrated on the south side of the City.

Asian-American Concentrations



Defining Communities of Interest

9

1st Question: what is your neighborhood or community of interest?

A Community of Interest is generally defined as a neighborhood or community of shared interests, views, problems, or characteristics.

Possible community feature/boundary definitions include:

- ☐ School attendance areas
- ☐ Natural neighborhood dividing lines, such as highway or major roads, rivers, canals, and/or hills
- ☐ Areas around parks and other neighborhood landmarks
- ☐ Common issues, neighborhood activities, or legislative/election concerns
- ☐ Shared demographic characteristics
 - ☐ Such as similar levels of income, education, or linguistic isolation

2nd Question: Does a Community of Interest want to be united in one district, or to be divided to have a voice in multiple elections?

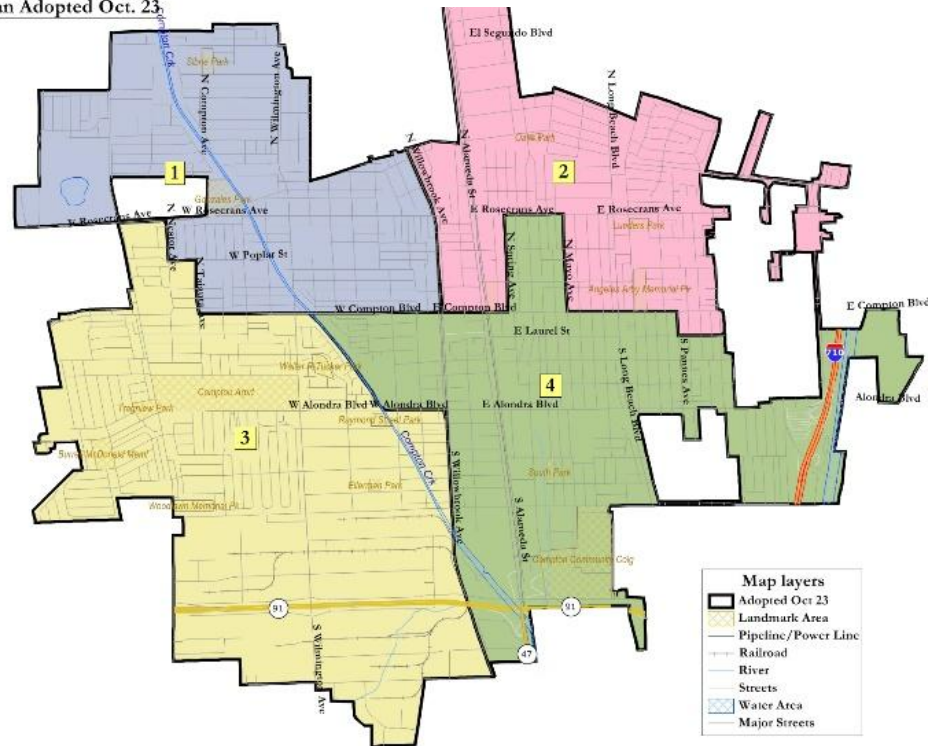


Sample Compact Maps

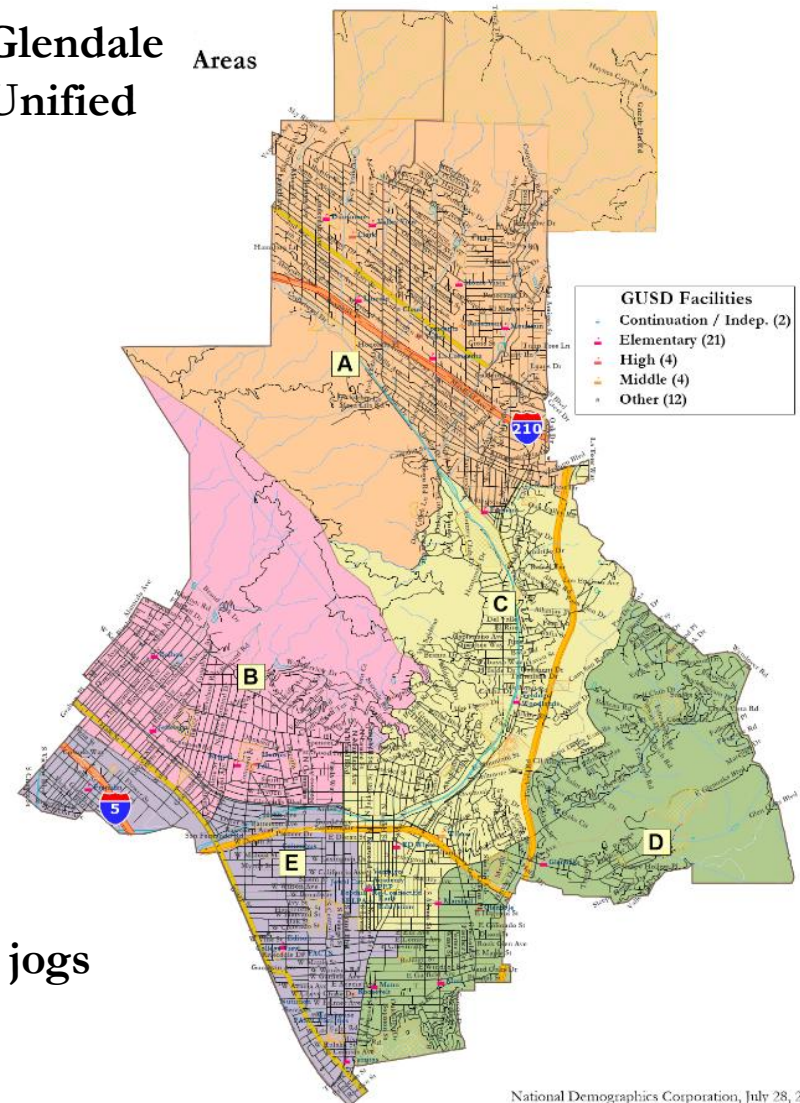
10

City of Compton
2012 Redistricting
Plan Adopted Oct. 23

Compton



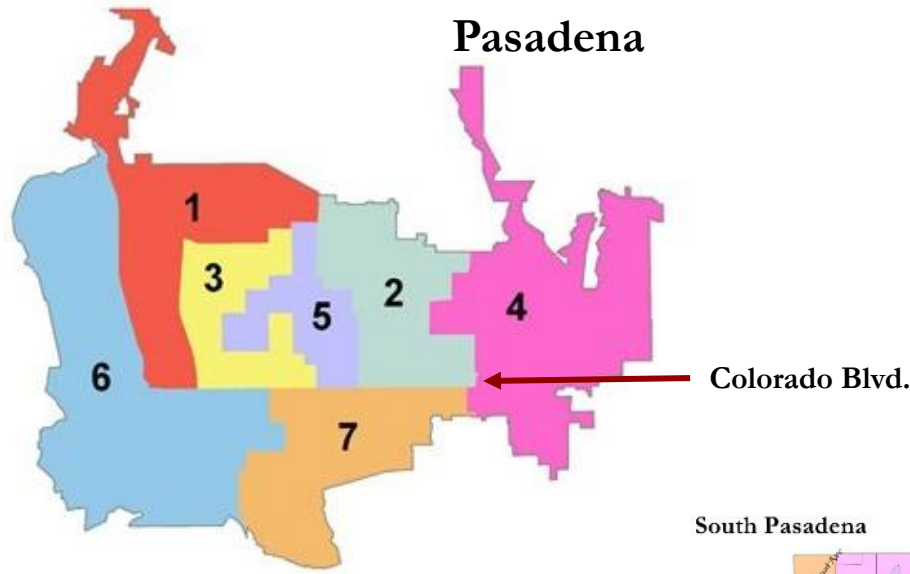
Glendale Unified Areas



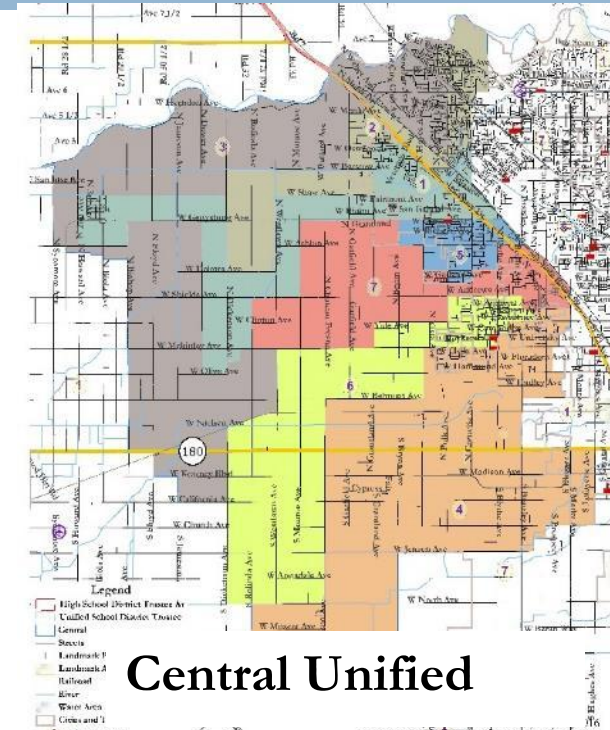
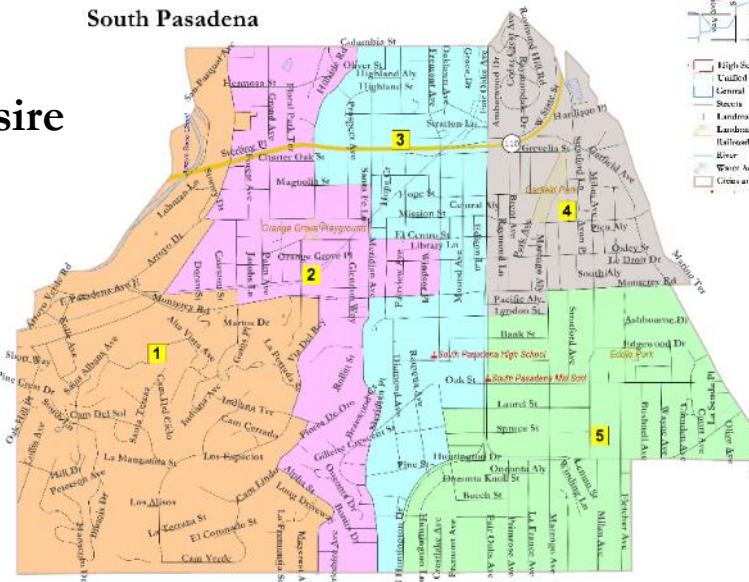
Examples of highly compact maps, with nooks and jogs driven only by equal population requirements.

Sample Multiple-Representative Maps

11



South Pasadena



Examples of maps where a desire to have all members touch downtown (Pasadena) or rural areas (Central), or as many neighborhoods as possible (South Pas), led to policy-driven but non-compact maps.

Map-Drawing Tools

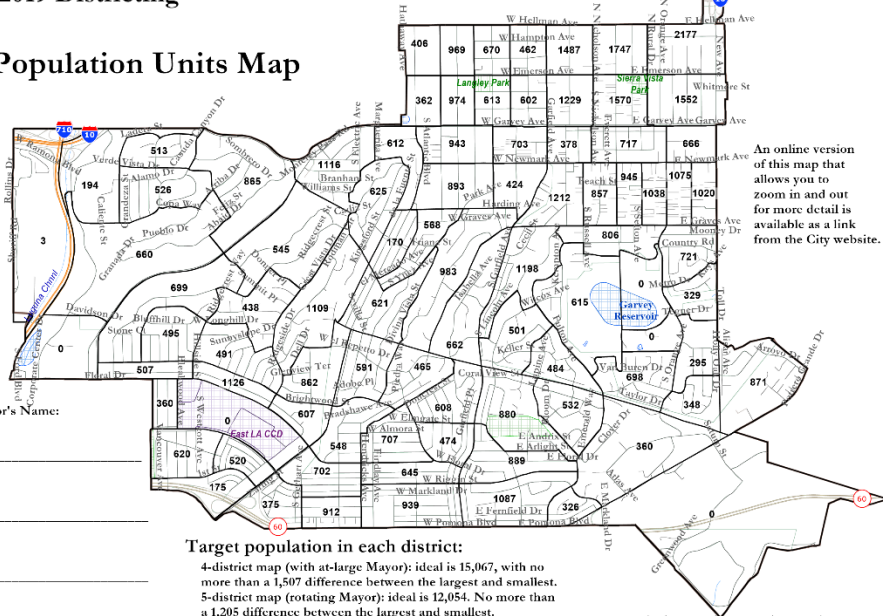
12

- Use the paper map, the online tool, or any other map
- Draw your neighborhood; draw the district you want for your area; or draw an entire citywide map

Monterey Park 2018/2019 Districting

Please use a thick dark-colored pen to draw your map, then submit it at City Hall or directly to our project consultants: MontereyPark@NDCresearch.com, PO Box 5271, Glendale, CA 91221. You can hand-deliver, mail, fax, scan and email, or photograph and email your map.

Population Units Map



Map Author's Name: _____

Email: _____

Phone: _____

	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R	S	T
1	Quick Reference: Total Population & Deviation from Ideal by district																			
2	D1:	0	12,054	D2:	0	12,054	D3:	0	12,054	D4:	0	12,054	D5:	0	12,054					
3																				
4	District	Pop Unit	Total Population					Citizen Voting Age Population					Nov. 2016 Registration				Nov. 2016 Voters			
5	(1-5)	Tot. Pop.	Hisp	NH Whr	NH Blk	NH Asn	tot	Hisp	NH Whr	NH Blk	NH Asn	tot	latino	asn	other	tot	latino	asn	other	
6	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
7	2	360	154	42	0	160	253	90	36	0	127	227	130	56	41	154	94	32	28	
8	3	326	210	17	1	95	182	129	22	0	31	175	100	43	31	118	72	25	21	
9	4	1,087	696	73	5	298	627	424	56	0	142	607	333	158	115	410	240	92	79	
10	5	889	425	77	8	371	691	341	10	0	319	505	249	148	109	341	178	88	75	
11	6	532	180	67	1	283	377	101	55	0	221	331	172	92	67	224	124	54	46	
12	7	880	325	65	2	480	690	255	15	0	421	513	230	162	121	346	161	98	84	
13	8	608	243	40	1	322	537	214	44	0	280	369	154	135	80	236	111	76	49	
14	9	474	207	39	3	220	415	179	43	0	193	252	145	75	32	182	115	48	19	
15	10	707	343	57	1	289	538	263	32	0	240	357	205	106	46	257	161	68	27	
16	11	645	412	32	2	198	505	313	30	13	149	313	201	78	34	217	148	50	19	
17	12	939	618	38	2	267	749	492	45	7	205	521	370	103	47	345	257	66	23	
18	13	912	740	21	3	143	576	362	10	2	202	297	211	59	27	197	146	37	13	
19	14	702	420	34	0	242	497	309	24	0	164	337	216	84	37	234	160	54	20	
20	15	375	302	15	4	53	209	137	7	2	63	177	126	35	16	123	92	22	9	
21	16	548	217	22	2	301	398	158	13	0	227	289	160	88	40	205	125	56	24	
22	17	465	156	60	1	247	342	129	38	0	171	239	100	87	52	153	72	49	32	
23	18	591	205	69	5	310	497	163	48	13	218	309	129	113	67	198	93	64	41	
24	19	175	141	4	1	28	116	79	2	0	35	153	121	22	10	102	84	13	5	
25	20	520	418	20	1	76	313	205	10	0	98	259	184	51	24	180	134	32	14	
26	21	620	355	19	2	241	483	191	9	0	283	392	279	78	36	273	203	48	21	
27	22	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
28	23	360	214	12	3	131	276	117	5	0	154	212	151	42	19	147	110	26	11	
29	24	607	234	24	2	330	298	160	23	0	114	228	56	118	54	154	40	77	37	
30	25	1,126	528	21	3	569	582	362	22	0	197	426	125	224	77	273	79	144	50	
31	26	862	237	43	12	569	481	209	21	10	241	456	160	194	103	299	115	117	66	
32	27	191	35	13	0	402	540	31	9	0	460	280	78	148	51	182	51	95	36	
33	28	1,109	218	69	15	804	600	220	13	9	359	553	136	293	124	366	97	186	83	
34	29	438	65	40	2	330	530	64	51	0	415	316	85	169	62	205	55	109	41	
	Instructions	Assignments	5-district balance																	

National Demographics Corporation, December 4, 2018

©2016 CALIPER

Using the One-Page Paper Map

13

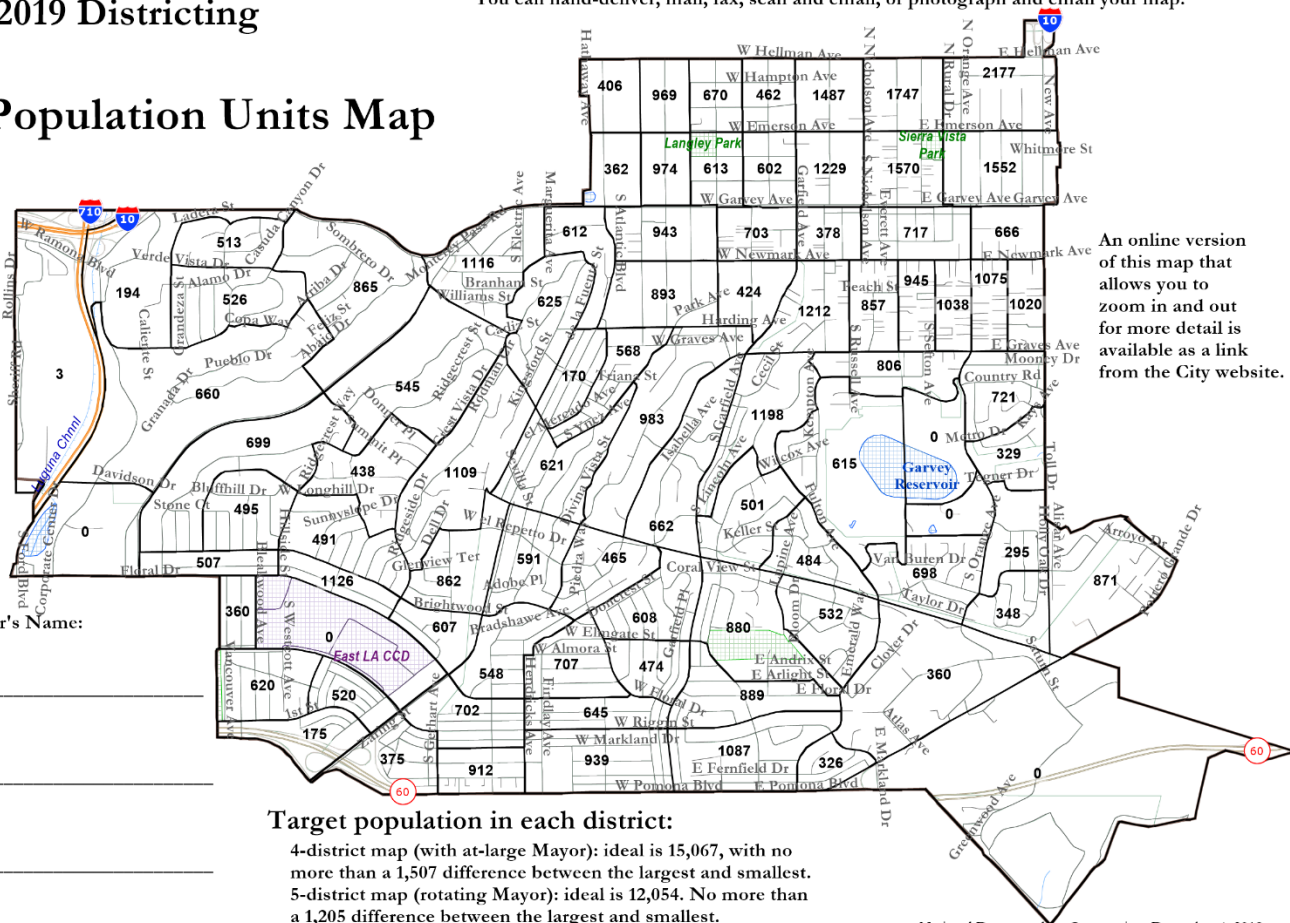
Draw your proposed districts, add up the numbers to be sure they are balanced, and send it in.

If you want to divide a Population Unit, simply note which Unit and the street where you want it divided and we will make that division if possible (divisions must be along Census Block lines, which usually follow streets).

Monterey Park 2018/2019 Districting

Please use a thick dark-colored pen to draw your map, then submit it at City Hall or directly to our project consultants: MontereyPark@NDCresearch.com, PO Box 5271, Glendale, CA 91221. You can hand-deliver, mail, fax, scan and email, or photograph and email your map.

Population Units Map



An online version of this map that allows you to zoom in and out for more detail is available as a link from the City website.

Map Author's Name: _____

Email: _____

Phone: _____

Target population in each district:

4-district map (with at-large Mayor): ideal is 15,067, with no more than a 1,507 difference between the largest and smallest.
5-district map (rotating Mayor): ideal is 12,054. No more than a 1,205 difference between the largest and smallest.

Using the Excel tool

14

Quick Reference: Total Population & Deviation from Ideal by district																			
D1:	0	12,054	D2:	0	12,054	D3:	0	12,054	D4:	0	12,054	D5:	0	12,054					
District (1.5)	Pop Unit	Tot. Pop.	Hisp	NH Wht	NH Blk	NH Asn	tot	Hisp	NH Wht	NH Blk	NH Asn	tot	latino	asn	other	tot	latino	asn	
1	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
2	2	360	154	42	0	160	253	90	36	0	127	227	130	56	41	154	94	32	
3	3	326	210	17	1	95	182	129	22	0	31	175	100	43	31	118	72	25	
4	4	1,087	696	73	5	298	627	424	56	0	142	607	333	158	115	410	240	92	
5	5	889	425	77	8	371	691	341	10	0	319	505	249	148	109	341	178	88	
6	6	332	180	67	1	283	377	101	55	0	221	331	172	92	67	224	124	54	
7	7	889	325	65	2	480	690	255	15	0	421	513	230	162	121	346	164	98	
8	8	608	243	40	1	322	537	214	44	0	280	369	151	135	80	236	111	76	
9	9	474	207	39	3	220	415	179	43	0	193	252	145	75	32	182	115	48	
10	10	707	343	57	1	289	538	263	32	0	240	357	205	106	46	257	161	68	
11	11	645	412	32															
12	12	939	618	38															
13	13	912	740	21															
14	14	702	420	3															
15	15	375	302	15															
16	16	548	217	22															
17	17	465	156	60															
18	18	591	205	69															
19	19	175	141	4															
20	20	520	418	20															
21	21	620	355	19															
22	22	0	0	0															
23	23	360	214	12	3	131	276	117	5	0	154	212	151	42	19	147	110	26	

Enter the district assignment in the highlighted column, and Excel will calculate the resulting demographic changes.

Sums by District Assigned						Ideal population: 12,054					
Monterey Park 2018/2019 Public Participation Kit											
enter your name here											

Public Hearing & Discussion

15

1. What is your neighborhood or “community of interest”?
2. Do you prefer your neighborhood be kept together in one trustee area or to have multiple representatives?
3. What are other communities of interest in the District that should be considered when drafting maps?

